to the distributing agency by June 1 of each year.

(c) Types of donated foods authorized for donation. Service institutions which participate in the Summer Food Service Program for Children under part 225 of this chapter are eligible to receive donated foods under section 416, section 32, section 709, and section 14.

§ 250.51 Special Supplemental Nutrition Program for Women, Infants and Children.

- (a) Distribution. At the request of the State agency responsible for administering the Special Supplemental Nutrition Program for Women, Infants and Children (WIC Program) under part 246 of this chapter and with approval of the Department, donated foods may be made available for distribution to program participants. In instances when donated foods are made available, State agencies shall pay the Department using funds allocated to the State for the WIC Program for those donated foods which are provided to participants as part of the food package. Donated foods which are provided to participants in addition to the quantities authorized for the food package will be made available to the State agency free of charge.
- (b) Quantities and value of donated foods. Distribution of donated foods to State agencies for the WIC Program shall be made on the basis of each State agency's quarterly estimate of need.
- (c) Types of donated foods authorized for donation. State agencies participating in the WIC Program under part 246 of this chapter are eligible to receive donated foods under section 416 and section 32.

Subpart E—Where To Obtain Information

§250.60 Program information.

Interested persons desiring information concerning the program may make written request to the following Regional Offices:

(a) Northeast Region, Food and Nutrition Service, USDA, 10 Causeway Street, Boston, Massachusetts 02222—1065 for the following States: Connecticut, Maine, Massachusetts, New

Hampshire, New York, Rhode Island and Vermont.

- (b) Mid-Atlantic Region, Food and Nutrition Service, USDA, Mercer Corporate Park, Corporate Blvd., CN 02150, Trenton, New Jersey 08650, for the following States: Delaware, District of Columbia, Maryland, New Jersey, Pennsylvania, Puerto Rico, Virginia, Virgin Islands and West Virginia.
- (c) Southeast Region, Food and Nutrition Service, USDA, 1100 Spring Street, NW, Atlanta, Georgia 30367, for the following States: Alabama, Florida, Georgia, Kentucky, Mississippi, North Carolina, South Carolina and Tennessee.
- (d) Midwest Region, Food and Nutrition Service, USDA, 50 East Washington Street, Chicago, Illinois 60602, for the following States: Illinois, Indiana, Michigan, Minnesota, Ohio and Wisconsin.
- (e) Mountain Plains Region, Food and Nutrition Service, USDA, 2420 West 26th Avenue, Room 430-D, Denver, Colorado 80211, for the following States: Colorado, Iowa, Kansas, Missouri, Montana, Nebraska, North Dakota, South Dakota, Utah and Wyoming.
- (f) Southwest Region, Food and Nutrition Service, USDA, 1100 Commerce Street, Room 5-C-30, Dallas, Texas 75242, for the following States: Arkansas, Louisiana, New Mexico, Oklahoma and Texas.
- (g) Western Region, Food and Nutrition Service, USDA, 550 Kearney Street, Room 400, San Francisco, California 94108 for the following States: Alaska, American Samoa, Arizona, California, Guam, Hawaii, Idaho, Nevada, Oregon, Trust Territory and Washington.

PART 251—THE EMERGENCY FOOD ASSISTANCE PROGRAM

Sec.

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251.10 Miscellaneous provisions.

AUTHORITY: 7 U.S.C. 7501-7516.

SOURCE: 51 FR 12823, Apr. 16, 1986, unless otherwise noted.

§ 251.1 General purpose and scope.

This part announces the policies and prescribes the regulations necessary to carry out certain provisions of the Emergency Food Assistance Act of 1983, (7 U.S.C. 612c note).

[51 FR 12823, Apr. 16, 1986, as amended at 64 FR 72902, Dec. 29, 1999]

§ 251.2 Administration.

- (a) Food and Nutrition Service. Within the United States Department of Agriculture (the "Department"), the Food and Nutrition Service (FNS) shall have responsibility for the distribution of food commodities and allocation of funds under the part.
- (b) State AgenciesWithin the States, distribution to eligible recipient agencies and receipt of payments for storage and distribution shall be the responsibility of the State agency which has: (1) Been designated for such responsibility by the Governor or other appropriate State executive authority; and (2) entered into an agreement with the Department for such distribution and receipt in accordance with paragraph (c) of this section.
- (c) Agreements—(1) Agreements between Department and States. Each State agency that distributes donated foods to eligible recipient agencies or receives payments for storage and distribution costs in accordance with §251.8 must perform those functions pursuant to an agreement entered into with the Department. This agreement will be considered permanent, with amendments initiated by State agencies, or submitted by them at the Department's request, all of which will be subject to approval by the Department.
- (2) Agreements between State agencies and eligible recipient agencies, and between eligible recipient agencies. Prior to making donated foods or administrative funds available, State agencies must enter into a written agreement with eligible recipient agencies to which they plan to distribute donated foods and/or administrative funds. State agencies must ensure that eligi-

ble recipient agencies in turn enter into a written agreement with any eligible recipient agencies to which they plan to distribute donated foods and/or administrative funds before donated foods or administrative funds are transferred between any two eligible recipient agencies. All agreements entered into must contain the information specified in paragraph (d) of this section, and be considered permanent, with amendments to be made as necessary, except that agreements must specify that they may be terminated by either party upon 30 days' written notice. State agencies must ensure that eligible recipient agencies provide, on a timely basis, by amendment to the agreement, or other written documents incorporated into the agreement by reference if permitted under paragraph (d) of this section, any information on changes in program administration, including any changes resulting from amendments to Federal regulations or policy.

- (d) Contents of agreements between State agencies and eligible recipient agencies and between eligible recipient agencies. (1) Agreements between State agencies and eligible recipient agencies and between eligible recipient agencies must provide:
- (i) That eligible recipient agencies agree to operate the program in accordance with the requirements of this part, and, as applicable, part 250 of this chapter; and
- (ii) The name and address of the eligible recipient agency receiving commodities and/or administrative funds under the agreement.
- (2) The following information must also be identified, either in the agreement or other written documents incorporated by reference in the agreement:
- (i) If the State agency delegates the responsibility for any aspect of the program to an eligible recipient agency, each function for which the eligible recipient agency will be held responsible; except that in no case may State agencies delegate responsibility for establishing eligibility criteria for organizations in accordance with §251.5(a), establishing eligibility criteria for recipients in accordance with §251.5(b), or

conducting reviews of eligible recipient agencies in accordance with §251.10(e);

- (ii) If the receiving eligible recipient agency is to be allowed to further distribute TEFAP commodities and/or administrative funds to other eligible recipient agencies, the specific terms and conditions for doing so, including, if applicable, a list of specific organizations or types of organizations eligible to receive commodities or administrative funds:
- (iii) If the use of administrative funds is restricted to certain types of expenses pursuant to §251.8(e)(2), the specific types of administrative expenses eligible recipient agencies are permitted to incur;
- (iv) Any other conditions set forth by the State agency.
- [51 FR 12823, Apr. 16, 1986, as amended at 51 FR 17933, May 13, 1987; 59 FR 16974, Apr. 11, 1994; 62 FR 53731, Oct. 16, 1997; 64 FR 72902, 72903, Dec. 29, 1999]

§ 251.3 Definitions.

- (a) The terms used in this part that are defined in part 250 of this chapter have the meanings ascribed to them therein, unless a different meaning for such a term is defined herein.
- (b) Charitable institution (which is defined differently in this part than in part 250 of this chapter) means an organization which—
 - (1) Is public, or
- (2) Is private, possessing tax exempt status pursuant to §251.5(a)(3); and
- (3) Is not a penal institution (this exclusion also applies to correctional institutions which conduct rehabilitation programs); and
- (4) Provides food assistance to needy persons.
- (c) Distribution site means a location where the eligible recipient agency actually distributes commodities to needy persons for household consumption or serves prepared meals to needy persons under this part.
- (d) Eligible recipient agency means an organization which—
 - (1) Is public, or
- (2) Is private, possessing tax exempt status pursuant to §251.5(a)(3); and
 - (3) Is not a penal institution; and
 - (4) Provides food assistance-
- (i) Exclusively to needy persons for household consumption, pursuant to a

- means test established pursuant to §251.5 (b), or
- (ii) Predominantly to needy persons in the form of prepared meals pursuant to §251.5(a)(2); and
- (5) Has entered into an agreement with the designated State agency pursuant to §251.2(c) for the receipt of commodities or administrative funds, or receives commodities or administrative funds under an agreement with another eligible recipient agency which has signed such an agreement with the State agency or another eligible recipient agency within the State pursuant to §251.2(c); and
- (6) Falls into one of the following categories:
- (i) Emergency feeding organizations (including food banks, food pantries and soup kitchens);
- (ii) Charitable institutions (including hospitals and retirement homes);
- (iii) Summer camps for children, or child nutrition programs providing food service:
- (iv) Nutrition projects operating under the Older Americans Act of 1965 (Nutrition Program for the Elderly), including projects that operate congregate Nutrition sites and projects that provide home-delivered meals; and
 - (v) Disaster relief programs.
- (e) Emergency feeding organization means an eligible recipient agency which provides nutrition assistance to relieve situations of emergency and distress through the provision of food to needy persons, including low-income and unemployed persons. Emergency feeding organizations have priority over other eligible recipient agencies in the distribution of TEFAP commodities pursuant to § 251.4(h).
- (f) Food bank means a public or charitable institution that maintains an established operation involving the provision of food or edible commodities, or the products of food or edible commodities, to food pantries, soup kitchens, hunger relief centers, or other food or feeding centers that, as an integral part of their normal activities, provide meals or food to feed needy persons on a regular basis.
- (g) Food pantry means a public or private nonprofit organization that distributes food to low-income and unemployed households, including food from

sources other than the Department of Agriculture, to relieve situations of emergency and distress.

- (h) Formula means the formula used by the Department to allocate among States the commodities and funding available under this part. The amount of such commodities and funds to be provided to each State will be based on each State's population of low-income and unemployed persons, as compared to national statistics. Each State's share of commodities and funds shall be based 60 percent on the number of persons in households within the State having incomes below the poverty level and 40 percent on the number of unemployed persons within the State. The surplus commodities will be allocated to States on the basis of their weight (pounds), and the commodities purchased under section 214 of the Emergency Food Assistance Act of 1983 will be allocated on the basis of their value (dollars). In instances in which a State determines that it will not accept the full amount of its allocation of commodities purchased under section 214 of the Emergency Food Assistance Act of 1983, the Department will reallocate the commodities to other States on the basis of the same formula used for the initial allocation.
- (i) State agency means the State government unit designated by the Governor or other appropriate State executive authority which has entered into an agreement with the United States Department of Agriculture under § 251.2(c).
- (j) Soup kitchen means a public or charitable institution that, as an integral part of the normal activities of the institution, maintains an established feeding operation to provide food to needy homeless persons on a regular basis.
- (k) Value of commodities distributed means the Department's cost of acquiring commodities for distribution under this part.

[64 FR 72903, Dec. 29, 1999]

§ 251.4 Availability of commodities.

(a) General. The Department shall make commodities available for distribution and use in accordance with the provisions of this part and also in accordance with the terms and condi-

tions of part 250 of this chapter to the extent that the part 250 terms and conditions are not inconsistent with this part.

(b) Displacement. State agencies shall require that eligible recipient agencies receiving commodities under this part shall not diminish their normal expenditures for food because of receipt of commodities. Additionally, the Secretary shall withhold commodities from distribution if it is determined that the commodities would substitute for the same or a similar product that would otherwise be purchased in the market.

- (c) Allocations. (1) Allocations of commodities shall be made to State agencies on the basis of the formula defined in §251.3(h).
- (2) FNS shall promptly notify State agencies regarding their allocation of commodities to be made available under this part.
- (3) State agencies shall notify the appropriate FNSRO of the amount of the commodities they will accept not later than 30 days prior to the beginning of the shipping period.
- (d) Quantities requested. State agencies shall;
- (1) Request commodities only in quantities which can be utilized without waste in providing food assistance to needy persons under this part;
- (2) Ensure that no eligible recipient agency receives commodities in excess of anticipated use, based on inventory records and controls, or in excess of its ability to accept and store such commodities; and
- (e) Initial processing and packaging. The Department will furnish commodities to be distributed to institutions and to needy persons in households in forms and units suitable for institutional and home use.
- (f) Bulk processing by States. Commodities may be made available to a State agency or, at the direction of the State agency, directly to private companies for processing bulk commodities for use by eligible recipient agencies.
- (1) The Department will reimburse the State agency at the current flat rate for such processing.
- (2) Minimum yields and product specifications established by the Department shall be met by the processor.

- (3) The State shall require the processor to meet State and local health standards.
- (4) The external shipping containers of processed products shall be clearly labeled "Donated by the U.S. Department of Agriculture-Not to be Sold or Exchanged". Internal packaging shall be clearly marked "Donated by the U.S. Department of Agriculture—Processed Under Agreement with the State ." FNS may grant waivers to Ωf the internal label requirement if the enforcement of this requirement precludes a State's participation in the program, or in cases where other processors are not available who are able to meet the labeling requirement within the allowed reimbursement.
- (5) Processors and State agencies shall also meet the basic minimum requirements of §250.30.
- (g) Availability and control of donated commodities. Donated commodities will be made available to State agencies only for distribution and use in accordance with this part. Except as otherwise provided in paragraph (f) of this section, donated commodities not so distributed or used for any reason may not be sold, exchanged, or otherwise disposed of without the approval of the Department. However, donated commodities made available under section 32 of Pub. L. 74-320 (7 U.S.C. 612c) may be transferred by eligible recipient agencies receiving commodities under this part, or recipient agencies, as defined in §250.3 of this chapter, to any other eligible recipient agency or recipient agency which agrees to use such donated foods to provide without cost or waste, nutrition assistance to individuals in low-income groups. Such transfers will be effected only with prior authorization by the appropriate State agency and must be documented. Such documentation shall be maintained in accordance with §251.10(a) of this part and §250.16 of this chapter by the distributing agency and the State agency responsible for administering TEFAP and made available for review upon request.
- (h) Distribution to eligible recipient agencies—priority system and advisory boards. (1) State agencies must distribute commodities made available under this part to eligible recipient

- agencies in accordance with the following priorities:
- (i) First priority. When a State agency cannot meet all eligible recipient agencies' requests for TEFAP commodities, the State agency must give priority in the distribution of such commodities to emergency feeding organizations as defined under §251.3(e). A State agency may, at its discretion, concentrate commodity resources upon a certain type or types of such organizations, to the exclusion of others.
- (ii) Second priority. After a State agency has distributed TEFAP commodities sufficient to meet the needs of all emergency feeding organizations, the State agency must distribute any remaining program commodities to other eligible recipient agencies which serve needy people, but do not relieve situations of emergency and distress. A State agency may, at its discretion, concentrate commodity resources upon a certain type or types of such organizations, to the exclusion of others.
- (2) Delegation. When a State agency has delegated to an eligible recipient agency the authority to select other eligible recipient agencies, the eligible recipient agency exercising this authority must ensure that any TEFAP commodities are distributed in accordance with the priority system set forth in paragraphs (h)(1)(i) and (h)(1)(ii) of this section. State agencies and eligible recipient agencies will be deemed to be in compliance with the priority system when eligible recipient agencies distribute TEFAP commodities to meet the needs of all emergency feeding organizations under their jurisdiction prior to making commodities available to eligible recipient agencies which are not emergency feeding organizations.
- (3) Existing networks. Subject to the constraints of paragraphs (h)(1)(i) and (h)(1)(ii) of this section, State agencies may give priority in the distribution of TEFAP commodities to existing food bank networks and other organizations whose ongoing primary function is to facilitate the distribution of food to low-income households, including food from sources other than the Department.
- (4) State advisory boards. Each State agency receiving TEFAP commodities

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is encouraged to establish a State advisory board representing all types of entities in the State, both public and private, interested in the distribution of such commodities. Such advisory boards can provide valuable advice on how resources should be allocated among various eligible outlet types, what areas have the greatest need for food assistance, and other important issues that will help States to use their program resources in the most efficient and effective manner possible. A State agency may expend TEFAP administrative funds to support the activities of an advisory board in accordance with §251.8 of this part.

- (i) Distribution of non-USDA foods. Eligible recipient agencies may incorporate the distribution of foods which have been donated by charitable organizations or other entities with the distribution of USDA-donated commodities or distribute them separately.
- (j) Interstate cooperation. State agencies may enter into interagency cooperative agreements to provide jointly or to transfer commodities to an eligible recipient agency that has signed an agreement with the respective State agencies when such organization serves needy persons in a contiguous area which crosses States' borders.
- (k) Distribution in rural areas. State agencies shall encourage eligible recipient agencies to implement or expand commodity distribution activities to relieve situations of emergency and distress through the provision of commodities to needy households in rural areas of the State.
- (l) Commodity losses. (1) The State agency shall be responsible for the loss of commodities:
- (i) When the loss arises from the State agency's improper distribution or use of any commodities or failure to provide proper storage, care, or handling; and
- (ii) When the State agency fails to pursue claims arising in its favor, fails to provide for the rights to assert such claims, or fails to require its eligible recipient agencies to provide for such rights.

Except as provided in paragraph (1)(4) of this section, the State agency shall begin claims action immediately upon receipt of information concerning the

improper distribution, loss of or damage to commodities, and shall make a claim determination within 30 days of the receipt of information, as described in further detail in FNS Instruction 410-1. Non-Audit Claims-Food Distribution. The funds received from the collection of claims shall be returned to FNS. In instances in which it has been determined by the Department that the collection of funds will have a significant adverse effect on the operation of the program, the Department may permit in-kind replacement of the donated foods in lieu of payment to FNS. Replacement in kind will only be permitted under such terms and conditions as agreed to by the Secretary.

- (2) If the State agency itself causes the loss of commodities and the value exceeds \$250, the State agency shall immediately transmit the claim determination to the FNS Regional Office, fully documented as to facts and findings. Except as provided in paragraph (1)(4) of this section, if the State agency itself causes the loss of commodities, and the value does not exceed \$250, the State agency shall immediately return funds equal to the claim amount to FNS.
- (3) If the State agency determines that a claim exists against an eligible recipient agency, warehouseman, carrier or any other entity and the value of the lost commodities exceeds \$2500, the State agency shall immediately transmit the claim determination to the appropriate FNS Regional Office. fully documented as to facts and findings. If FNS determines from its review of the claim determination that a claim exists, the State agency shall make demand for restitution upon the entity liable immediately upon receipt of notice from the FNS Regional Office. Except as provided in paragraph (1)(4) of this section, if the State agency determines that a claim exists in favor of the State agency against an eligible recipient agency, warehouseman, carrier or any other entity and the value of the lost commodities does not exceed \$2500, the State agency shall immediately proceed to collect the claim.
- (4) No claim determination shall be required where the value of the lost commodities is \$100 or less. However,

no such claim shall be disregarded where:

- (i) There is evidence of fraud or a violation of Federal, State or local criminal law; or
- (ii) Program operations would be adversely affected.
- (5) The State agency shall maintain records and substantiating documents, on all claims actions and adjustments including documentation of those cases in which no claim was asserted because of the minimal amount involved.
- (6) In making final claim determinations for commodity losses incurred by eligible recipient agencies when there is no evidence of fraud or negligence, State agencies and FNS Regional Offices, as applicable, shall consider the special needs and circumstances of the eligible recipient agencies, and adjust the claim and/or conditions for claim collection as appropriate. These special needs and circumstances include but are not limited to the eligible recipient agency's use of volunteers and limited financial resources and the effect of the claim on the organization's ability to meet the food needs of low-income populations.

(Approved by the Office of Management and Budget under control number 0584-0313 and 0584-0341)

[51 FR 12823, Apr. 16, 1986, as amended at 52
 FR 17933, May 13, 1987; 52 FR 42634, Nov. 6,
 1987; 59 FR 16974, Apr. 11, 1994; 64 FR 72904,
 Dec. 29, 1999

§ 251.5 Eligibility determinations.

- (a) Criteria for determining eligibility of organizations. Prior to making commodities or administrative funds available, State agencies, or eligible recipient agencies to which the State agency has delegated responsibility for the distribution of TEFAP commodities or administrative funds, must ensure that an organization applying for participation in the program meets the definition of an "eligible recipient agency" under §251.3(d). In addition, applicant organizations must meet the following criteria:
- (1) Agencies distributing to households. Organizations distributing commodities to households for home consumption must limit the distribution of commodities provided under this part to those households which meet the eli-

- gibility criteria established by the State agency in accordance with paragraph (b) of this section.
- (2) Agencies providing prepared meals. Organizations providing prepared meals must demonstrate, to the satisfaction of the State agency, or eligible recipient agency to which they have applied for the receipt of commodities or administrative funds, that they serve predominantly needy persons. State agencies may establish a higher standard than "predominantly" and may determine whether organizations meet the applicable standard by considering socioeconomic data of the area in which the organization is located, or from which it draws its clientele. State agencies may not, however, require organizations to employ a means test to determine that recipients are needy, or to keep records solely for the purpose of demonstrating that its recipients
- (3) Tax-exempt status. Private organizations must—
- (i) Be currently operating another Federal program requiring tax-exempt status under the Internal Revenue Code (IRC), or
- (ii) Possess documentation from the Internal Revenue Service (IRS) recognizing tax-exempt status under the IRC, or
- (iii) If not in possession of such documentation, be automatically tax exempt as "organized or operated exclusively for religious purposes" under the IRC, or
- (iv) If not in possession of such documentation, but required to file an application under the IRC to obtain taxexempt status, have made application for recognition of such status and be moving toward compliance with the requirements for recognition of tax-exempt status. If the IRS denies a participating organization's application for recognition of tax-exempt status. the organization must immediately notify the State agency or the eligible recipient agency, whichever is appropriate, of such denial, and that agency will terminate the organization's agreement and participation immediately upon receipt of such notification. If documentation of IRS recognition of tax-exempt status has not been

obtained and forwarded to the appropriate agency within 180 days of the effective date of the organization's approval for participation in TEFAP, the State agency or eligible recipient agency must terminate the organization's participation until such time as recognition of tax-exempt status is actually obtained, except that the State agency or eligible recipient agency may grant a single extension not to exceed 90 days if the organization can demonstrate, to the State agency's or eligible recipient agency's satisfaction, that its inability to obtain tax-exempt status within the 180 day period is due to circumstances beyond its control. It is the responsibility of the organization to document that it has complied with all IRS requirements and has provided all information requested by IRS in a timely manner.

- (b) Criteria for determining recipient eligibility. Each State agency must establish uniform Statewide criteria for determining the eligibility of households to receive commodities provided under this part for home consumption. The criteria must:
- (1) Enable the State agency to ensure that only households which are in need of food assistance because of inadequate household income receive TEFAP commodities;
- (2) Include income-based standards and the methods by which households may demonstrate eligibility under such standards; and
- (3) Include a requirement that the household reside in the geographic location served by the State agency at the time of applying for assistance, but length of residency shall not be used as an eligibility criterion.
- (c) Delegation of authority. A State agency may delegate to one or more eligible recipient agencies with which the State agency enters into an agreement the responsibility for the distribution of commodities and administrative funds made available under this part. State agencies may also delegate the authority for selecting eligible recipient agencies and for determining the eligibility of such organizations to receive commodities and administrative funds. However, responsibility for establishing eligibility criteria for organizations in accordance with para-

graph (a) of this section, and for establishing recipient eligibility criteria in accordance with paragraph (b) of this section, may not be delegated. In instances in which State agencies delegate authority to eligible recipient agencies to determine the eligibility of organizations to receive commodities and administrative funds, eligibility must be determined in accordance with the provisions contained in this part and the State plan. State agencies will remain responsible for ensuring that commodities and administrative funds are distributed in accordance with the provisions contained in this part.

[64 FR 72904, Dec. 29, 1999]

§251.6 Distribution plan.

- (a) Contents of the plan. The State agency must submit for approval by the appropriate FNS Regional Office a plan which contains:
- (1) A designation of the State agency responsible for distributing commodities and administrative funds provided under this part, and the address of such agency;
- (2) A plan of operation and administration to expeditiously distribute commodities received under this part;
- (3) A description of the standards of eligibility for recipient agencies, including any subpriorities within the two-tier priority system; and
- (4) A description of the criteria established in accordance with §251.5(b) which must be used by eligible recipient agencies in determining the eligibility of households to receive TEFAP commodities for home consumption.
- (b) Plan submission. A complete plan will be required for Fiscal Year 2001, to be submitted no later than August 15, 2000. Thereafter, a complete plan must be submitted every 4 years, due no later than August 15 of the fiscal year prior to the end of the 4 year cycle.
- (c) Amendments. State agencies must submit amendments to the distribution plan to the extent that such amendments are necessary to reflect any changes in program operations or administration as described in the plan, or at the request of FNS, to the appropriate FNS Regional Office.

[64 FR 72905, Dec. 29, 1999]

§ 251.7 Formula adjustments. Formula adjustments.

- (a) Commodity adjustments. The Department will make annual adjustments to the commodity allocation for each State, based on updated unemployment statistics. These adjusted allocations will be effective for the entire fiscal year, subject to reallocation or transfer in accordance with this part.
- (b) Funds adjustments. The Department will make annual adjustments of the funds allocation for each State based on updated unemployment statistics. These adjusted allocations will be effective for the entire fiscal year unless funds are recovered, withheld, or reallocated by FNS in accordance with \$251.8(f).

[64 FR 72905, Dec. 29, 1999]

§ 251.8 Payment of funds for administrative costs.

- (a) Availability and allocation of funds. Funds made available to the Department for State and local costs associated with the distribution of commodities under this part shall, in any fiscal year, be distributed to each State agency on the basis of the funding formula defined in §251.3(h).
- (b) Uniform Federal Assistance Regulations. Funds provided under this section shall be subject to the Department's regulations issued under 7 CFR part 3016 or part 3019, as applicable.
- (c) Payment to States. (1) Funds under this section shall be made available by means of letters of credit in favor of the State agency. The State agency shall use any funds received without delay in accordance with paragraph (d) of this section.
- (2) Upon notification by the FNS Regional Office that an agreement has been entered into in accordance with §251.2(c) of this part, FNS shall issue a grant award pursuant to procedures established by FNS, and promptly make funds available to each State agency within the State's allocation through issuance of a letter of credit. To the extent funds are available and subject to the provisions of paragraph (f) of this section, funds will be made available to State agencies on an advance basis.

- (3) Each State agency shall return to FNS any funds made available under this section either through the original allocation or through subsequent reallocations which are unobligated as of the end of the fiscal year for which they were made available. Such return shall be made as soon as practicable but in no event later than 30 days following demand made by FNS.
- (d) Priority for eligible recipient agencies distributing USDA commodities. State agencies and eligible recipient agencies distributing administrative funds must ensure that the administrative funding needs of eligible recipient agencies which receive USDA commodities are met, relative to both USDA commodities and any non-USDA commodities they may receive, before such funding is made available to eligible recipient agencies which distribute only non-USDA commodities.
- (e) Use of funds—(1) Allowable administrative costs. State agencies and eligible recipient agencies may use funds made available under this part to pay the direct expenses associated with the distribution of USDA commodities and commodities secured from other sources to the extent that the commodities are ultimately distributed by eligible recipient agencies which have entered into agreements in accordance with §251.2. Direct expenses include the following, regardless of whether they are charged to TEFAP as direct or indirect costs:
- (i) The intrastate and interstate transport, storing, handling, repackaging, processing, and distribution of commodities; except that for interstate expenditures to be allowable, the commodities must have been specifically earmarked for the particular State or eligible recipient agency which incurs the cost;
- (ii) Costs associated with determinations of eligibility, verification, and documentation;
- (iii) Costs of providing information to persons receiving USDA commodities concerning the appropriate storage and preparation of such commodities:
- (iv) Costs involved in publishing announcements of times and locations of distribution; and

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- (v) Costs of recordkeeping, auditing, and other administrative procedures required for program participation.
- (2) State restriction of administrative costs. A State agency may restrict the use of TEFAP administrative funds by eligible recipient agencies by disallowing one or more types of expenses expressly allowed in paragraph (e)(1) of this section. If a State agency so restricts the use of administrative funds, the specific types of expenses the State will allow eligible recipient agencies to incur must be identified in the State agency's agreements with its eligible recipient agencies, or set forth by other written notification, incorporated into such agreements by reference.
- (3) Agreements. In order to be eligible for funds under paragraph (e)(1) of this section, eligible recipient agencies must have entered into an agreement with the State agency or another eligible recipient agency pursuant to \$251.2(c).
- (4) Pass-through requirement-local support to emergency feeding organizations.
 (i) Not less than 40 percent of the Federal Emergency Food Assistance Program administrative funds allocated to the State agency in accordance with paragraph (a) of this section must be:
- (A) Provided by the State agency to emergency feeding organizations that have signed an agreement with the State agency as either reimbursement or advance payment for administrative costs incurred by emergency feeding organizations in accordance with paragraph (e)(1) of this section, except that such emergency feeding organizations may retain advance payments only to the extent that they actually incur such costs: or
- (B) Directly expended by the State agency to cover administrative costs incurred by, or on behalf of, emergency feeding organizations in accordance with paragraph (e)(1) of this section.
- (ii) Any funds allocated to or expended by the State agency to cover costs incurred by eligible recipient agencies which are not emergency feeding organizations shall not count toward meeting the pass-through requirement.

- (iii) State agencies must not charge for commodities made available under this part to eligible recipient agencies.
- (f) Recovery and reallocation. If, during the course of the fiscal year, the Department determines that a State agency is unable to use all of the funds allocated to it during the fiscal year, the Department shall recover or withhold and reallocate such unused funds among other States.

[51 FR 12823, Apr. 16, 1986, as amended at 59 FR 16974, Apr. 11, 1994; 64 FR 72906, Dec. 29, 1999]

§ 251.9 Matching of funds.

- (a) State matching requirement. The State must provide a cash or in-kind contribution equal to the amount of TEFAP administrative funds received under §251.8 and retained by the State agency for State-level costs or made available by the State agency directly to eligible recipient agencies that are not emergency feeding organizations as defined in §251.3(e). The State agency will not be required to match any portion of the Federal grant passed through for administrative costs incurred by emergency feeding organizations or directly expended by the State agency for such costs in accordance with §251.8(e)(4) of this part.
- (b) Exceptions. In accordance with the provisions of 48 U.S.C. 1469a, American Samoa, Guam, the Virgin Islands and the Northern Mariana Islands shall be exempt from the matching requirements of paragraph (a) of this section if their respective matching requirements are under \$200,000.
- (c) Applicable contributions. States shall meet the requirements of paragraph (a) of this section through cash or in-kind contributions from sources other than Federal funds which are prohibited by law from being used to meet a Federally mandated State matching requirement. Such contributions shall meet the requirements set forth in 7 CFR 3016.24. In accordance with part 3016 or 3019, as applicable, the matching requirement shall not be met by contributions for costs supported by another Federal grant, except as provided by Federal statute. Allowable contributions are only those contributions for costs which would otherwise

be allowable as State or local-level administrative costs.

- (1) Cash. An allowable cash contribution is any cash outlay of the State agency for a specifically identifiable allowable State- or local-level administrative cost, including the outlay of money contributed to the State agency by other public agencies and institutions, and private organizations and individuals. Examples of cash contributions include, but are not limited to, expenditures for office supplies, storage space, transportation, loading facilities and equipment, employees' salaries, and other goods and services specifically identifiable as State- or locallevel administrative costs for which there has been a cash outlay by the State agency.
- (2) In-kind. (i) Allowable in-kind contributions are any contributions, which are non-cash outlays, of real property and non-expendable personal property and the value of goods and services specifically identifiable with allowable State administrative costs or, when contributed by the State agency to an eligible recipient agency, allowable local-level administrative costs. Examples of in-kind contributions include. but are not limited to, the donation of office supplies, storage space, vehicles to transport the commodities, loading facilities and equipment such as pallets and forklifts, and other non-cash goods or services specifically identifiable with allowable State-level administrative costs or, when contributed by the State agency to an eligible recipient agency, allowable local-level administrative costs. In-kind contributions shall be valued in accordance with part 3016 or 3019, as applicable.
- (ii) In order for a third-party in-kind contribution to qualify as a State-level administrative cost for purposes of meeting the match, all of the following criteria shall be met:
- (A) In its administration of food assistance programs, the State has performed this type of function over a sustained period of time in the past;
- (B) The function was not previously performed by the State on behalf of eligible recipient agencies; and
- (C) The State would normally perform the function as part of its responsibility in administering TEFAP or re-

- lated food assistance programs if it were not provided as an in-kind contribution.
- (d) Assessment fees. States shall not assess any fees for the distribution of donated foods to eligible recipient agencies.
- (e) Reporting requirements. State agencies shall identify their matching contribution on the FNS-667, Report of TEFAP Administrative Costs, in accordance with §251.10(d).
- (f) Failure to match. If, during the course of the fiscal year, the quarterly FNS-667 indicates that the State is or will be unable to meet the matching requirements in whole or in part, the Department shall suspend or disallow the unmatched portion of Federal funds subject to the provisions of paragraph (a) of this section. If, upon submission of the final FNS-667 for the fiscal year, the Department determines that the State has not met the requirements of paragraph (a) of this section in whole or in part, the unmatched portion of Federal funds subject to the requirements of paragraph (a) of this section shall be subject to disallowance by FNS.

[52 FR 17934, May 13, 1987, as amended at 59 FR 16975, Apr. 11, 1994; 64 FR 72906, Dec. 29, 1999]

§251.10 Miscellaneous provisions.

- (a) Records—(1) Commodities. State agencies, subdistributing agencies (as defined in §250.3 of this chapter), and eligible recipient agencies must maintain records to document the receipt. disposal, and inventory of commodities received under this part that they, in turn, distribute to eligible recipient agencies. Such records must be maintained in accordance with the requirements set forth in §250.16 of this chapter. Eligible recipient agencies must sign a receipt for program commodities which they receive under this part for distribution to households or for use in preparing meals, and records of all such receipts must be maintained.
- (2) Administrative funds. In addition to maintaining financial records in accordance with 7 CFR part 3016, State agencies must maintain records to document the amount of funds received

under this part and paid to eligible recipient agencies for allowable administrative costs incurred by such eligible recipient agencies. State agencies must also ensure that eligible recipient agencies maintain such records.

- (3) Household information. Each distribution site must collect and maintain on record for each household receiving TEFAP commodities for home consumption, the name of the household member receiving commodities, the address of the household (to the extent practicable), the number of persons in the household, and the basis for determining that the household is eligible to receive commodities for home consumption.
- (4) Record retention. All records required by this section must be retained for a period of 3 years from the close of the Federal Fiscal Year to which they pertain, or longer if related to an audit or investigation in progress. State agencies may take physical possession of such records on behalf of their eligible recipient agencies. However, such records must be reasonably accessible at all times for use during management evaluation reviews, audits or investigations.
- (b) Commodities not income. In accordance with section 206 of Pub. L. 98-8, as amended, and notwithstanding any other provision of law, commodities distributed for home consumption and meals prepared from commodities distributed under this part shall not be considered income or resources for any purposes under any Federal, State, or local law.
- (c) Nondiscrimination. There shall be no discrimination in the distribution of foods for home consumption or availability of meals prepared from commodities donated under this part because of race, color, national origin, sex, age, or handicap.
- (d) Reports—(1) Submission of Form FNS-667. Designated State agencies must identify funds obligated and disbursed to cover the costs associated with the program at the State and local level. State and local costs must be identified separately. The data must be identified on Form FNS-667, Report of Administrative Costs (TEFAP) and submitted to the appropriate FNS Regional Office on a quarterly basis. The

quarterly report must be submitted no later than 30 calendar days after the end of the quarter to which it pertains. The final report must be submitted no later than 90 calendar days after the end of the fiscal year to which it pertains.

- (2) Reports of excessive inventory. Each State agency must complete and submit to the FNS Regional Office reports to ensure that excessive inventories of donated foods are not maintained, in accordance with the requirements of \$250.17(a) of this chapter.
- (e) State monitoring system. (1) Each State agency must monitor the operation of the program to ensure that it is being administered in accordance with Federal and State requirements. State agencies may not delegate this responsibility.
- (2) Unless specific exceptions are approved in writing by FNS, the State agency monitoring system must include:
- (i) An annual review of at least 25 percent of all eligible recipient agencies which have signed an agreement with the State agency pursuant to §251.2(c), provided that each such agency must be reviewed no less frequently than once every four years; and
- (ii) An annual review of one-tenth or 20, whichever is fewer, of all eligible recipient agencies which receive TEFAP commodities and/or administrative funds pursuant to an agreement with another eligible recipient agency. Reviews must be conducted, to the maximum extent feasible, simultaneously with actual distribution of commodities and/or meal service, and eligibility determinations, if applicable. State agencies must develop a system for selecting eligible recipient agencies for review that ensures deficiencies in program administration are detected and resolved in an effective and efficient manner.
- (3) Each review must encompass, as applicable, eligibility determinations, food ordering procedures, storage and warehousing practices, inventory controls, approval of distribution sites, reporting and recordkeeping requirements, and civil rights.
- (4) Upon concurrence by FNS, reviews of eligible recipient agencies

which have been conducted by FNS Regional Office personnel may be incorporated into the minimum coverage required by paragraph (e)(2) of this section.

- (5) If deficiencies are disclosed through the review of an eligible recipient agency, the State agency must submit a report of the review findings to the eligible recipient agency and ensure that corrective action is taken to eliminate the deficiencies identified.
- (f) Limitation on unrelated activities. (1) Activities unrelated to the distribution of TEFAP foods or meal service may be conducted at distribution sites as long as:
- (i) The person(s) conducting the activity makes clear that the activity is not part of TEFAP and is not endorsed by the Department (impermissible activities include information not related to TEFAP placed in or printed on bags. boxes, or other containers in which commodities are distributed). Recipes or information about commodities. dates of future distributions, hours of operations, or other Federal, State, or local government programs or services for the needy may be distributed without a clarification that the information is not endorsed by the Department:
- (ii) The person(s) conducting the activity makes clear that cooperation is not a condition of the receipt of TEFAP commodities for home consumption or prepared meals containing TEFAP commodities (cooperation includes contributing money, signing petitions, or conversing with the person(s)); and
- (iii) The activity is not conducted in a manner that disrupts the distribution of TEFAP commodities or meal service.
- (2) Eligible recipient agencies and distribution sites shall ensure that activities unrelated to the distribution of TEFAP foods or meal service are conducted in a manner consistent with paragraph (f)(1) of this section.
- (3) Termination for violation. Except as provided in paragraph (f)(4) of this section, State agencies shall immediately terminate from further participation in TEFAP operations any eligible recipient agency that distributes or permits distribution of materials in a manner

inconsistent with the provisions of paragraph (f)(1) of this section.

- (4) Termination exception. The State agency may withhold termination of an eligible recipient agency's or distribution site's TEFAP participation if the State agency cannot find another eligible recipient agency to operate the distribution in the area served by the violating organization. In such circumstances, the State agency shall monitor the violating organization to ensure that no further violations occur.
- (g) Use of volunteer workers and non-USDA commodities. In the operation of the Emergency Food Assistance Program. State agencies and eligible recipient agencies shall, to the maximum extent practicable, use volunteer workers and foods which have been donated by charitable and other types of organizations.
- (h) Maintenance of effort. The State may not reduce the expenditure of its own funds to provide commodities or services to organizations receiving funds or services under the Emergency Food Assistance Act of 1983 below the level of such expenditure existing in the fiscal year when the State first began administering TEFAP, or Fiscal Year 1988, which is the fiscal year in which the maintenance-of-effort requirement became effective, whichever is later

(Approved by the Office of Management and Budget under control number 0584-0313)

[51 FR 12823, Apr. 16, 1986. Redesignated and amended at 51 FR 17934, May 13, 1987; 53 FR 15357, Apr. 29, 1988; 59 FR 16975, Apr. 11, 1994; 62 FR 58731, Oct. 16, 1997; 64 FR 72907, Dec. 29, 1999]

PART 252—NATIONAL COM-MODITY PROCESSING PRO-GRAM

Sec.

252.1 Purpose and scope.

252.2 Definitions.

252.3 Administration.

252.4 Application to participate and agreement.

252.5 Recipient agency responsibilities.

252.6 Miscellaneous provisions.

252.7 OMB control number.

AUTHORITY: Sec. 416, Agricutural Act of 1949 (7 U.S.C. 1431).

Food and Nutrition Service

3101 Park Center Drive

Alexandria, VA 22302-1500 Requirements under the American Recovery and Reinvestment Act of 2009 (ARRA)

TO: Regional Directors

Special Nutrition Programs

NERO, SERO, MARO, MWRO,

MPRO, SWRO

Regional Director Field Operations

WRO

Introduction

Please forward this memorandum to all State agencies that administer TEFAP.

On June 22, 2009, the Office of Management and Budget (OMB) issued a memorandum (M-09-21) building on, clarifying, and modifying prior guidance regarding reporting requirements associated with ARRA financial assistance awards. In this memorandum, we summarize the portions of M-09-21 that materially alter guidance previously issued to TEFAP stakeholders or impose new reporting requirements. However, in cases where M-09-21 is too substantive to summarize effectively, we refer readers to relevant page numbers therein. Thus, we *strongly encourage* TEFAP State agencies and sub-recipients receiving ARRA funds to independently review M-09-21, which is included as an attachment, but can also be found at http://www.whitehouse.gov/omb/recovery_default/.

This memorandum does not reiterate previous ARRA guidance that was not materially altered by M-09-21. However, to the extent that they conflict, this memorandum supersedes our previous TEFAP ARRA guidance (see memoranda dated March 2 and May 20, 2009; and e-mail messages dated March 11, March 19, and June 30, 2009).

This memorandum also clarifies previous guidance regarding the applicability of ARRA's wage requirements to TEFAP, and provides information regarding a series of webinars that OMB conducted from July 20-23, 2009, discussing (and addressing questions regarding) M-09-21 and OMB's data collection system. One particularly important piece of information revealed during the webinars is that the date for TEFAP State agencies and sub-recipients that are delegated reporting responsibilities to begin registering for the OMB data collection system has been moved forward to August 17, 2009. OMB and FNS *strongly encourage* reporting entities to register as soon as possible to avoid potential delays.

Have there been any changes regarding the entities responsible for reporting? [pgs. 8-11]

Yes. While TEFAP State agencies remain *ultimately* responsible for reporting all data required by Section 1512 of ARRA, M-09-21 clarifies that they may delegate responsibility for reporting the data elements required from their sub-recipients to those

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prepare for the reporting, including registering in the [reporting] system."

However, neither State agencies nor sub-recipients may delegate any reporting responsibilities to vendors. A "vendor" is defined as a "dealer, distributor, merchant, or other seller providing goods or services that are required for the conduct of a Federal program." Page 7 of M-09-21 lists other characteristics that can be used to determine whether an entity is a vendor.

Have there been any changes to the reporting requirements? [pgs. 6-12, 33-37]

Yes, there are various changes.

- 1. In previous guidance, the definition of "first-tier sub-recipient" included any entity that receives ARRA funds directly from a TEFAP State agency. However, M-09-21 clarifies that vendors "are not awarded funds by the same means as sub-recipients and are not subject to the terms and conditions of the Federal financial assistance award." Therefore, all the data elements that must be reported for sub-recipients need not be reported for vendors.
- 2. Nonetheless, per M-09-21, certain information regarding vendors that receive "any payments greater than \$25,000" must be reported. Specifically, if such a vendor provides goods or services to a TEFAP State agency, the agency must report (A) the vendor's identity [by DUNS number], (B) amount of the payment, and (C) a description of what was obtained in exchange for the payment. If a vendor provides goods or services to a first-tier sub-recipient, then the vendor's identity [by DUNS number] must be reported. If a vendor does not have a DUNS number, the State agency or sub-recipient must instead report the vendor's name and headquarters zip code. In addition, certain information regarding the number and types of jobs created and/or retained by vendors must be reported (see below).
- 3. We previously instructed TEFAP States agencies to provide estimates of the number and types of jobs created and/or retained with ARRA funds by subrecipients, if such information was known. However, M-09-21 now requires collection and reporting (in aggregate form) of information regarding the number and types of jobs directly created and/or or retained with ARRA funds by subrecipients and vendors. M-09-21 also indicates that there should be no attempt to collect information or report on jobs that are created or retained indirectly (i.e., jobs that were not directly funded by ARRA monies).
- 4. M-09-21 also clarifies that TEFAP State agencies may aggregate reports of (A) sub-awards less than \$25,000 and (B) vendor payments less than \$25,000.

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FederalReporting.gov must be cumulative, even if such data spans multiple fiscal years. For example, the report submitted on April 10, 2010 will not solely include information for January 1 through March 31, 2010, but information from February 17, 2009 (the date ARRA was enacted) through March 31, 2010.

What are the requirements regarding the quality reviews of the information collected through FederalReporting.gov? [pgs. 16-18, 24, 27-31]

Previously, we indicated that data collected through FederalReporting.gov must be submitted no later than the 10th day following the end of each quarter. M-09-21 clarifies that, while that deadline remains in effect, TEFAP State agencies and FNS must conduct a quality review of that data prior to its public release, which will occur on the 30th day following the end of each quarter. Although we provide a general summary of the review process below, we *strongly encourage* State agencies, and sub-recipients that are delegated reporting authority, to review pages 16-18, 24, and 27-31 of M-09-21 for a more complete understanding of that process.

- 1. Days 1-10 (after the end of each quarter): During this pre-submission period, TEFAP State agencies and sub-recipients that are delegated reporting authority must prepare their data for submission. Data *must* be submitted by the 10th day.
- 2. Days 11-21: TEFAP State agencies must review submitted data and make necessary corrections. During this time, FNS may review data submissions in "view-only" mode.
- 3. Days 22-29: FNS must conduct an active review, commenting and asking questions as appropriate. State agencies are unable to edit the data, unless and until FNS "unlocks" the data by commenting or asking questions. Thereafter, State agencies and sub-recipients must make appropriate edits. FNS also has the ability to annotate submitted data.
- 4. Day 30: The data is released to the public. Any inaccuracies discovered after day 30 will not be correctable until the next quarterly reporting period.

What are the consequences of not reporting and/or reporting inaccurate or incomplete information? [pgs. 15, 30-31]

Per M-09-21, "[F]ederal awards, like most legal contracts, are made with stipulations outlined in the award's term and conditions. Non-compliance with the reporting requirement[s]...is considered a violation of the award agreement because awards made with Recovery funds have a specific term requiring such compliance...[t]he Awarding Agency may use any customary remedial actions necessary to ensure compliance, including withholding funds, termination, or suspension and debarment, as appropriate."

www.FederalReporting.gov (i.e., the OMB data collection system)? [pgs, 19-21]

For step-by-step instructions on how to register for FederalReporting.gov, please see pages 19-21 of M-09-21.

How does a TEFAP State agency and/or sub-recipient submit data through www.Federal Reporting.gov [pgs. 21-23].

Pages 21-23 of M-09-21 describe three methods for submitting required data. Of these, we anticipate that two – keying the information directly into FederalReporting.gov and downloading, completing, and uploading an OMB-provided template (in the form of an Excel worksheet) to the site – will be the most user-friendly and cost effective methods. For additional information, please read pages 21-23 of M-09-21.

Could you clarify whether (and how) the wage requirements in Section 1606 of ARRA apply to TEFAP?

In an e-mail message, dated June 30, 2009, we clarified previous guidance regarding the applicability of the wage requirements in Section 1606 of ARRA to TEFAP. Specifically, we clarified that *all* contractors and subcontractors working on projects that receive *any* ARRA funds must be paid an amount at least equal to the prevailing wage for similar work, per subchapter IV of chapter 31 of title 40 of the United States Code (the Davis-Bacon Act), regardless of whether those projects involve buildings or works owned by a government entity.

Did OMB provide any guidance after issuing M-09-21?

Yes. From July 20-23, 2009, OMB conducted a series of webinars discussing M-09-21 and OMB's data collection system. The webinars were intended for Federal agencies, prime recipients, and sub-recipients; and provided step-by-step descriptions of the reporting and review processes, clarified previous guidance, and provided some new information. For example:

- 1. If a sub-recipient is not delegated reporting responsibilities, it does not need to register with OMB's data collection system, and therefore does not need to obtain a Central Contractor Registration (CCR) number. However, sub-recipients that have not been delegated reporting responsibilities must nevertheless obtain a DUNS number.
- 2. TEFAP State agencies may choose to delegate reporting responsibilities to all, some, or none of its sub-recipients.

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- data elements to a particular sub-recipient, it must delegate responsibility for reporting *all* data elements required of that particular sub-recipient.
- 4. OMB intends to release the Excel version the template that can be used to upload reports into its data collection system in late July or early August.

OMB has posted audio recordings of the webinars and corresponding PowerPoint presentations at: http://www.whitehouse.gov/recovery/webinartrainingmaterials/. Due to the large volume of valuable information in the webinars, we *strongly encourage* TEFAP State agencies and sub-recipients to listen to the webinars and review the presentations, In particular, we would suggest the webinars held on July 22nd, which dealt with the reporting process from the prime recipient and sub-recipient perspectives; and the webinar held on July 23rd, which dealt with the quality review process.

We hope you find this information useful. If you have any questions, please contact Rogelio Carrasco or Laura Castro at (703) 305-2662.

Cathie McCullough

Director

Food Distribution Division

Attachments



United States
Department of
Agriculture

Food and Nutrition Service

3101 Park Center Drive

Alexandria, VA 22302-1500 March 2, 2009

SUBJECT:

Implementation of American Recovery and Reinvestment Act of 2009 in

Relation to the Emergency Food Assistance Program (TEFAP)

TO:

Regional Directors

Special Nutrition Programs

NERO, SERO, MARO, MWRO,

MPRO, SWRO

Regional Director Field Operations

WRO

Please forward this memorandum to all State agencies that administer TEFAP.

Public Law 111-5, the American Recovery and Reinvestment Act of 2009 (ARRA), was signed into law by President Obama on February 17, 2009. ARRA provides TEFAP \$150 million in additional funding. Under ARRA, the Secretary may use up to \$50 million of that total for administrative costs, including up to \$25 million in fiscal year (FY) 2009.

Per ARRA, we are allocating \$100 million for the purchase of food. Of this, \$250,000 has been set aside for offshore shipping charges, leaving \$99.75 million to be allocated to the States, in accordance with the TEFAP allocation formula, for food purchases. We plan to offer the States a wide variety of protein items, including cheese, canned tuna, canned and frozen meat, etc. starting in March 2009. Please note that, unlike funds for food purchase provided via the normal appropriations process, no portion of these funds is convertible into administrative funds. Attached, please find Worksheet #3, showing each State's share of the food purchase funds provided in ARRA.

Per ARRA, we are also allocating \$25 million for use as administrative funds in FY 2009, and will allocate an equal amount in 2010. These funds are in addition to administrative funds contained in continuing resolutions or final budgets for FYs 2009 and 2010. States may use these additional administrative funds for any allowable TEFAP administrative cost, but should assume that they will not be available beyond September 30, 2010. States should also be reminded that, per 7 CFR § 251.8(e)(4), at least 40 percent of these additional administrative funds must be passed-through or expended on behalf of emergency feeding organizations (EFO); and that, per 7 CFR § 251.9, States must match any funds they retain or distribute to organizations that are not EFOs. States should also be aware that any FY 2009 administrative funds provided through ARRA that remain unobligated on September 30, 2009 may be recovered and redistributed by the Food and Nutrition Service according to the TEFAP allocation formula in FY 2010. Attached, please find Worksheet #4, showing each State's share of the additional administrative funds for FY 2009.

Regional Directors Page 2

ARRA also contains various reporting requirements. We are in the process of determining exactly how these requirements impact TEFAP, and will issue guidance in the near future. In the interim, States should be aware that ARRA requires that administrative expenditures made with ARRA funds be distinguishable from those made with funds provided through the normal appropriations process. States will be expected to track ARRA expenditures separately.

If you have any questions, please contact Rogelio Carrasco or Laura Castro at (703) 305-2662.

Cathie McCullough

Director

Food Distribution Division

Attachments

FY2009 Emergency Food Assistance Program ARRA/Stimulus Food Grant Levels

\$99,750,060

UNEMPLOYMENT INDEX INDEX 1.2051091046% 0.4473174864% 1.9513253399%
1.9513253309% 0.3445844117% 5.8327858802%
0.4456710523% 0.1923071847%
10.4191004608%
0.2137109581%
0.2526600441%
1.4026321237%
2.7000426442%
1.8832806869%
1.8667534045%
0.0174699031%
0.4862163093%
12.6928146289%
1.1414507887%
5.7696302954%
3,1607076492%
1.4584352673%
1.0772394688%
3,0301861073%
1.6452878204%
2.1400128523%
19.4229502494%

FY2009 Emergency Food Assistance Program ARRA/Stimulus Food Grant Levels

\$99,750,000

REGION/STATE	AVG. # OF PERSONS UNEMPLOYED OCTO7 to JUL08	UNEMPLOYMENT INDEX	AVG. # OF PERSONS BELOW POVERTY LEVEL IN CY2007	POVERTY INDEX	WEIGHTED INDEX POVERTY 60% UNEMPLOY. 40%	VEIGHTED INDEX POVERTY 60% ARRAYSTIMULUS UNEMPLOY. 40% FOOD GRANT LEVELS
	•		(2)			<u>e</u>
MIDWEST						
Illinois	395,414	4.9696721226%	1,496,248	3.7538706001%	4.2401912091%	\$4,229,591
Indiana	160,232	2.0138399337%	757,813	1.9012436047%	1.9462821363%	\$1,941,416
Michigan	380,209	4.7785714923%	1,376,558	3,4538365249%	3,9837305119%	53,973,771
Minnesota	143,100	1.7985202364%	481,947	1.2091355672%	1.4448884349%	\$1,441,277
Ohło	356,172	4.4764678520%	1,464,133	3.6732986934%	3.9945663568%	\$3,984,580
Wisconsin	146,326	1.8390654934%	588,287	1.4759273020%	1,6211825786%	\$1,617,130
TOTAL-MWRO	1,581,453	19.8761371304%	6,165,086	15.4673122923%	17.2308422276%	\$17,187,765
SOUTHWEST	ı					
Arkansas	70,366	0.8843792799%	492,052	1.2344875559%	1.0944442455%	\$1,091,708
Louisiana	79,030	0.9932706196%	775,425	1.9454295746%	1.5645660726%	\$1,560,655
New Mexico	33,357	0,4192399687%	349,159	0.8759896119%	0.8932897546%	\$691,557
Oktahoma	64,628	0.8122625146%	557,030	1,3975079936%	1.1534098020%	\$1,160,501
Texas	501,208	6.2993202700%	3,791,183	9.5115317805%	8.2266471763%	\$8,206,080
TOTAL-SWRO	748,589	9,4084728528%	5,964,849	14,9549465165%	12,7423570510%	\$12,710,501
MOUNTAIN PLAINS						
Colorado	122,297	1.5370623994%	569,386	1,4285074169%	1.4719294099%	\$1,468,250
lowa	63,099	0.7930456212%	317,946	0.7976806932%	0.7958266644%	\$793,837
Kansas	61,253	0.7698445845%	300,210	0.7531836252%	0.7598480089%	\$757,948
Missouri	168,836	2.1219773769%	742,486	1.8627903706%	1.9664651731%	\$1,961,549
Montana	18,000	0.2262289605%	131,790	0.3306421171%	0.2888758545%	\$288,155
Nebraska	30,656	0.3852930564%	192,822	0.4837626094%	0.4443747882%	\$443,264
North Dakota	11,817	0.1485193126%	74,035	0.1857431454%	0.1708536123%	\$170,426
South Dakota	12,303	0.1546274945%	100,699	0.2526392788%	0.2134345651%	\$212,901
Utah	42,626	0.5357353151%	251,084	0.6299335710%	0.5922542686%	\$590,774
Wyoming	8,605	0.1081500114%	44,064	0.1105502257%	6.1095901400%	\$109,316
TOTAL-MPRO	539,492	6,7804841325%	2,724,522	6.8354330533%	6.8134534850%	\$6,796,420

FY2009 Emergency Food Assistance Program ARRA/Stimutus Food Grant Levels

\$89,750,000

REGION/STATE	AVG. # OF PERSONS UNEMPLOYED OCT07 to JUL08	UNEMPLOYMENT	AVG. # OF PERSONS BELOW POVERTY LEVEL IN CY2007	POVERTY INDEX	WEIGHTED INDEX POVERTY 60% UNEMPLOY. 40% FO	VEIGHTED INDEX POVERTY 60% ARRA/STIMULUS UNEMPLOY. 40% FOOD GRANT LEVELS
	Ξ		8			(3)
ESTERN						
Vlaska	23,322	0.2931173232%	58,825	0.1495905321%	0.2070012485%	\$206,484
Vizona	130,788	1,6437796274%	881,257	2.2109468106%	1.9840799373%	\$1,979,120
Saffornia	1,147,674	14.4242831150%	4,433,014	11.1217932619%	12.4427892031%	\$12,411,681
Guam	1,598	0.0200841044%	16,319	0.0409420192%	0.0325988533%	\$32,517
Hawaii	21,497	0.2701802203%	100,051	0.2510135401%	0.2586802122%	\$258,034
daho	23,498	0.2953293397%	177,806	0.4460896295%	0,3857855136%	\$384,821
Vevada	78,718	0.9893495176%	269,953	0.6772731727%	0,8021037107%	\$800,008
i Mariana Isl.	933	0.0117262011%	7,768	0.0194887925%	0,0163837559%	\$16,343
Oregon	107,060	1.3455595842%	474,189	1.1896718632%	1,2520269516%	\$1,248,897
Washington	167,615	2.1066315124%	725,172	1.8193520398%	1.9342638288%	\$1,929,428
OTAL-WRO	1,702,703	21,4000405453%	7,145,154	17.9261616616%	19,3157132150%	\$19,267,423
ATIONAL TOTAL	7,956,541	100.0000000001%	39,858,806	99.999999999%	%865656566666	\$99,750,000

Updated 02.19.09

Appropriation Additional Offshore Transportation Charges Total to be Allocated

(\$250,000)

\$100,000,000 (\$250,000) \$99,750,000

FY2009 Emergency Food Assistance Program ARRA/Stimulus Administrative Grant Levels

\$25,000,000

REGION/STATE	AVG. # OF PERSONS UNEMPLOYED OCT07 to JUL08	UNEMPLOYMENT	AVG. # OF PERSONS BELOW POVERTY LEVEL IN CY2007	POVERTY INDEX	WEIGHTED INDEX POVERTY 60% UNEMPLOY. 40%	ARRA/STIMULUS ADMINISTRATIVE GRANT LEVELS
	3		,			(5)
IORTHEAST	٠					
Connecticut	95,885	1.2051091046%	268,880	0.6745811703%	0.8867923449%	\$221,698
Maine	35,591	0.4473174964%	154,224	0.3869257900%	0.4110824726%	\$102,771
Massachusetts	155,258	1.9513253309%	621,286	1.5587.170373%	1.7157603547%	\$428,940
New Hampshire	27,417	0.3445844117%	90,204	0.2263088362%	0.2736190664%	\$68,405
New York	464,088	5.8327858802%	2,570,014	6,4477947483%	6.2017912041%	\$1,550,447
Rhode Island	35,460	0.4456710523%	122,128	0.3064015515%	0.3521093518%	\$90,527
Vermont	15,301	0.1923071847%	685'09	0.1520090692%	0.1681283154%	\$42,032
OTAL-NERO	829,000	10.4191004608%	3,887,325	9.7527382028%	10.0192834060%	\$2,504,820
IID-ATLANTIC	,	, and a second				
Defaware	17,004	0.2137109581%	87,956	0.2206689282%	0.2178857402%	\$54,471
. 20	20,103	0.2525600441%	91,934	0.2306491569%	0.2394535118%	\$59,863
Maryland	111,601	1.4026321237%	453,699	1.1382654061%	1.2440120931%	\$311,003
New Jersey	214,830	2.7000426442%	729,211	1.8294853087%	2.1777082429%	\$544,427
Pennsylvania	307,922	3.8700485550%	1,393,026	3.4949014780%	3.6449603088%	\$911,240
Puerto Rico	149,844	1.8832806869%	1,763,078	4,4233086159%	3,4072974443%	\$851,824
Virginia	148,529	1.8667534045%	742,680	1.8632770886%	1.8646676150%	\$466,167
Virgin Isl.	1,380	9.0174599031%	19,394	0,0486567510%	0.0361820118%	\$8,046
W. Virginia	38,686	0.4862163093%	298,172	0.7480705769%	0.6433288699%	\$160,832
OTAL-MARO	606'600'1	12.6928146289%	5,579,150	13,9972833103%	13.4754958378%	\$3,368,873
OUTHEAST	· .		. , .			
Alabama	90,820	1.1414507887%	759,835	1.9063165113%	1.6003702223%	\$400,093
Florida	459,063	5.7696302954%	2,158,832	5.4161983678%	5,5575711388%	\$1,389,393
Georgia	251,483	3.1607076492%	1,323,828	3.3212936685%	3.2570592608%	\$814,265
Kentucky	116,041	1,4584352673%	714,080	1.7915238103%	1,6582883931%	\$414,572
Mississippi	85,711	1.0772394688%	581,534	1.4589849982%	1,3062867854%	\$326,572
N. Carolina	241,098	3.0301861073%	1,258,988	3,1586194529%	3.1072461147%	\$776,812
S. Carolina	130,908	1.6452878204%	641,758	1.6100783350%	1.6241621292%	\$406,041
Tennessee	170,271	2.1400128523%	953,865	2.3931098187%	2.2918710321%	\$572,968
OTALSERO	1,545,395	19.4229502494%	8,392,720	21.0561249627%	20,4028550774%	\$5,100,716

FY2009 Emergency Food Assistance Program ARRA/Stimulus Administrative Grant Levels

\$25,000,000

AVG. # OF PERSONS REGION/STATE WINEMPLOYED OCTOT WININOIS WINI	AVG. # OF PERSONS INEMPLOYED OCTO7 to JUL08 (1) 395,414 160,232 360,209 143,100 356,172 146,326 70,366 79,030	UNEMPLOYMENT INDEX 4.9696721226% 2.0138393337% 4.7785714923% 1.7985202364% 4.4764678520% 1.8390854834% 19.8761871304% 0.8845792799% 0.8932708196%	AVG. # OF PERSONS BELOW POVERTY LEVEL IN CY2007 (2) 1,496,248 757,813 1,576,658 481,947 1,484,133 588,287 6,165,086 6,165,086	3.7538706001% 1.9012436047% 3.4538365249% 1.2091355672% 3.673286634% 1.4758273020% 15.46731228233%	WEIGHTED INDEX POVERTY 60% UNEMPLOY. 40% 1.9462821363% 3.9837305119% 1.444884343 ⁹ % 3.9945653568% 1.5211825786% 17.2308422276%	ARRAYSTIMULUS ADMINISTRATIVE GRANT LEVELS (3) \$1,060,048 \$486,571 \$996,933 \$361,222 \$986,422 \$986,422 \$4307,712
LAINS	(1) 395,414 160,232 380,209 143,100 356,172 146,326 1,581,453	4,9696721226% 2,0138393137% 4,7785714923% 1,7985202364% 4,4764675520% 1,8390684834% 19,876173792799% 0,8845792799%	(2) 1,496,248 757,813 1,376,658 481,947 1,464,133 588,287 6,165,088 6,165,088	3.7538706001% 1.9012436047% 3.4538365249% 1.2091355672% 3.6732886349% 1.4758273020%	4.2401912091% 1.9462821363% 3.9837305119% 1.444884349% 3.9945653568% 1.6211825786%	\$1,060,048 \$1,060,048 \$486,571 \$985,933 \$361,222 \$405,298 \$405,298
TAINS	395,414 160,232 380,209 143,100 356,172 146,326 1,581,453 70,366 79,030	4,9696721226% 2,0138393137% 4,7785714923% 1,7985202364% 4,4764678520% 1,8390854834% 19,8761871304% 0,8845792799%	1,496,248 757,813 1,376,658 491,947 1,484,133 588,287 6,165,088 492,052 775,425	3.7538706001% 1.9012436047% 3.4538365249% 1.2091353672% 3.6732986934% 1.4758273020%	4.2401912091% 1.9462821363% 3.9837305119% 1.444884343% 3.9945653568% 1.5211825786%	\$1,060,048 \$486,571 \$995,933 \$361,222 \$998,642 \$405,298
TAINS	395,414 160,232 380,209 143,100 356,172 146,326 1,581,433	4,9696721226% 2,0138399337% 4,7785714923% 1,7985202364% 4,4764678520% 1,8390854834% 19,8761571304% 0,8845792799% 0,8932708196%	1,496,248 757,813 1,376,658 491,947 1,464,133 588,287 6,165,086 492,052 775,425	3.7538706001% 1.9012436047% 3.4538365249% 1.2091355672% 3.6732986934% 1.4758273020%	4.2401912091% 1.9462821363% 3.9837305119% 1.444884343% 3.9945653568% 1.5211825786% 17.2308422276%	\$1,066,048 \$486,571 \$985,933 \$361,222 \$988,642 \$405,296 \$4,307,772
TAINS	160,232 380,209 143,100 356,172 146,326 1,581,453 70,366 79,030	2.0138393137% 4.7785714923% 1.7985202364% 4.4764675520% 1.8390654834% 19.8761571304% 0.8845792799% 0.8932708196%	1,376,658 491,947 1,484,133 588,287 6,165,086 492,052 775,425	1.9012436047% 3.4538365249% 1.2091355672% 3.6732986934% 1.4758273020%	1,9462821363% 3,9837305119% 1,448894349% 3,9945653568% 1,5211822786% 17,2308422276%	\$486,571 \$985,933 \$361,222 \$988,642 \$405,296
TAINS	380,209 143,100 356,172 146,326 1,581,433 70,366 79,030	4.7785714923% 1.7985202364% 4.4764678520% 1.8390854834% 19.87761571304% 0.8845792799% 0.8932708196%	1,376,658 491,947 1,464,133 588,287 6,165,086 492,052 775,425	3.4538365249% 1.2091355672% 3.6732986934% 1.4758273020% 15.46731229233%	3.9837305119% 1.448894349% 3.9945653568% 1.6211825786% 17.2308422276%	\$995,933 \$361,222 \$998,642 \$405,296 \$4,307,712
TAINS	143,100 356,172 146,326 1,581,453 70,366 79,030	1.7985202364% 4.4764678520% 1.8390854834% 19.8781871394% 0.8845792799% 0.8932708196%	481,947 1,464,133 588,287 6,165,086 492,052 775,425	1,2091355672% 3,6732986934% 1,4759273020% 15,4673122923%	1,4448894349% 3,9945653568% 1,6211825786% 17,2308422276%	\$361,222 \$988,642 \$405,296 \$4,307,712
TAINS	356,172 146,326 1,581,453 70,366 79,030	4.4764678520% 1.8390654834% 19.8761871304% 0.8845792799% 0.8932708196%	1,464,133 588,287 6,165,086 492,052 775,425	3.6732986934% 1.4759273020% 15.4673122923%	3.994565358% 1.6211625786% 17.2308422276%	\$988,642 \$405,296 \$4,307,712
TAINS	1,581,453 1,581,453 70,366 79,030	1.8390654934%, 19.8761371304%, 0.8845792799%, 0.8932708186%,	\$48,287 6,166,086 492,052 775,425	1.4759273020%	1,6211825786% 17,2308422276%	\$4,307,712
LAINS	1,581,453 70,366 79,030	19.8761371304% 0.8843792799% 0.8932708196%	6,165,086 492,052 775,425	15,4673122923%	17.2308422276%	\$4,307,712
SOUTHWEST Artansas Louisiana New Mextoo Oktahoma Texas TOTAL-SWRO MOUNTAIN PLAINS Colorado lowa Kansas Missouri Montana Nebraska	70,366 79,030	0.8843792799% 0.9932708196%	492,052 775,425			
Arkansas Louisiana New Mexico Oklahoma Texas TOTAL-SWRO MOUNTAIN PLAINS Colorado Iowa Kansas Missouri Montana Nebraska North Dakota	70,366	0.8843792799% 0.8932708198%	492,052 775,425			
Louisiana New Mexico Oklahoma Texas TOTAL-SWRO MOUNTAIN PLAINS Colorado Iowa Kansas Missouri Montana Nebraska North Dakoda	79,030	0.9932708196%	775,425	1.2344875559%	1.0944442455%	\$273,611
New Mexico Oklahoma Texas TOTAL-SWRO MOUNTAIN PLAINS Colorado Iowa Kansas Missouri Montana Nebraska North Dakota				1.9454295746%	1.5845660726%	\$391,142
Oklahoma Texas TOTAL-SWRO MOUNTAIN PLAINS Colorado lowa Kansas Missouri Montana Nebraska North Dakota	33,357	0.4192399687%	349,159	0.8759896119%	0.6932897546%	\$173,322
Texas TOTAL-SWRO MOUNTAIN PLAINS Colorado lowa Kansas Missouri Montana Nebraska North Dakota	64,628	0.8122625146%	557,030	1.3975079936%	1.1634098020%	\$290,852
TOTAL-SWRO MOUNTAIN PLAINS Colorado lowa Kansas Missouri Montana Nebraska	501,208	6.2993202700%	3,791,183	9,5115317805%	8.226647.1763%	\$2,056,861
MOUNTAIN PLAINS Colorado lowa Kansas Missouri Montana Nebraska	748,589	9.4084728528%	5,964,849	14.9649465165%	12.7423570510%	\$3,185,588
Colorado Iowa Kansas Missouri Montana Nebraska North Dakota						
lowa Kansas Missouri Montana Nebraska North Dakota	122,297	1.5370623994%	569,386	1,4285074169%	1,4719294099%	\$367,982
Kansas Missouri Montana Nebraska North Dakota	63,099	0.7930456212%	317,946	0.7976806932%	0.7958266644%	\$198,957
Missouri Montana Nebraska North Dakota	61,253	0.7698445845%	300,210	0,7531836252%	0.7598480089%	\$189,962
Montana Nebraska North Dakota	168,836	2.1219773789%	742,486	1.8627903706%	1.9664651731%	\$491,616
Nebraska North Dakota	18,000	0.2262289605%	131,790	0,3306421171%	0.2888768545%	\$72,219
North Dakota	30,656	0.3852930564%	192,822	0.4837626094%	0.4443747882%	\$111,094
	11,817	0.1485193126%	74,035	0.1857431454%	0.1708536123%	\$42,713
South Dakota	12,303	0.1546274945%	100,699	0.2526392788%	0.2134345651%	\$53,359
Utah	42,626	0.5357353151%	251,084	0.6299335710%	0.5922542686%	\$148,064
Wyoming	8,605	0.1081500114%	44,064	0.1105502257%	0.1095801400%	\$27,398
TOTAL-MPRO	539,492	6.7804841325%	2,724,522	6.8354330533%	6.8134534850%	\$1,703,364

FY2009 Emergency Food Assistance Program

ARRA/Stimulus Administrative Grant Levels

\$25,000,000

ARRA/STIMULUS DMINISTRATIVE GRANT LEVELS	8		\$51,750	\$496,020	\$3,110,596	\$8,150	\$64,670	\$96,446	\$200,526	\$4,096	\$313,007	\$483,566	\$4,828,927	\$25,000,000
ARRASTIMULUS ADMINISTRATIVE GRANT LEVELS					ũ				•				¥	\$25
WEIGHTED INDEX POVERTY 60% UNEMPLOY, 40%			0.2070012485%	1.9840799373%	12.4427892031%	0.0325988533%	0.2586802122%	0.3857855136%	0.8021037107%	0.0163837559%	1.2520269516%	1.9342638288%	19.3157132150%	%866868686666
POVERTY INDEX			0.1495905321%	2.2109468106%	11.1217932619%	0.0409420192%	0.2510135401%	0.4460896295%	0.6772731727%	0.0194887925%	1.1896718632%	1.8193520398%	17.9261616616%	99.999999995%
AVG. # OF PERSONS BELOW POVERTY LEVEL IN CY2007	8		59,625	881,257	4,433,014	16,319	100,051	177,806	269,953	7,768	474,189	725,172	7,145,154	39,858,806
UNEMPLOYMENT			0.2931173232%	1.6437796274%	14,4242831150%	0.0200841044%	0.2701802203%	0.2953293397%	0.9893495176%	0.0117262011%	1,3455595842%	2.1066315124%	21,4000405453%	100.000000001%
AVG. # OF PERSONS UNEMPLOYED OCT07 to JUL08	(3)		23,322	130,788	1,147,674	1,598	21,497	23,498	78,718	933	107,060	167,615	1,702,703	7,956,541
REGION/STATE		WESTERN	Alaska	Arizona	California	Guam	Hawaii	Idaho	Nevada	N Mariana Isf.	Oregon	Washington	TOTAL-WRO	 NATIONAL TOTAL

Updated 02.19.09



MY 2 0 2009

SUBJECT:

The Emergency Food Assistance Program (TEFAP) Reporting

Requirements under the American Recovery and Reinvestment Act of

2009 (ARRA)

Food and Nutrition Service

3101 Park

Center Drive

United States

Agriculture

Department of

TO:

Regional Directors

Special Nutrition Programs

NERO, SERO, MARO, MWRO,

MPRO, SWRO

Regional Director Field Operations

WRO

Alexandria, VA 22302-1500

Introduction

Please forward this memorandum to all State agencies that administer TEFAP.

On April 3, 2009, Office of Federal Financial Management, Office of Management and Budget (OMB) issued a memorandum (M-09-15) supplementing, amending, and clarifying prior guidance regarding ARRA implementation for financial assistance awards. On April 23, 2009, OMB also published interim final guidance in the Federal Register (April 23rd Guidance), codifying some OMB M-09-15 provisions. This memorandum and its two attachments summarize the provisions of OMB M-09-15 and the April 23rd Guidance that directly impact TEFAP State agencies and first-tier sub-recipients (i.e., typically food banks, community action agencies, contractors, etc.). Though both documents became effective on their dates of publication, OMB seeks comment on both. Thus, we encourage all TEFAP stakeholders to review OMB M-09-15 and the April 23rd Guidance at http://www.whitehouse.gov/omb/assets/memoranda_fy2009/m09-15.pdf and at http://www.whitehouse.gov/omb/assets/fedreg_2009/042309_recovery.pdf, respectively. Please note that the reporting requirements described herein only apply to administrative funds provided to TEFAP by ARRA.

Standard Award Terms and Conditions (page 137, Appendix 9, of OMB M-0-90-15; and page 18451 of the April 23rd Guidance)

Per OMB M-09-15 and the April 23rd Guidance, all TEFAP ARRA funds are governed by standard award terms and conditions. Please read the standard award terms and conditions carefully (see Attachment #1), as they bind all State agencies receiving TEFAP ARRA administrative funds. To the extent that they conflict, the standard award terms and conditions supersede previous guidance issued by the Food and Nutrition Service (FNS).

Who Must Report? (pages 20-21 of OMB M-09-15)

ARRA defines "recipient" as any entity that receives ARRA funds directly from the Federal government, other than individuals. Currently, ARRA reporting requirements apply only to prime non-Federal recipients. In our context, this means TEFAP State agencies. In States where one State agency has delegated responsibility for operating TEFAP to another State agency, the second State agency must be prepared to report on its use and distribution of ARRA funds as though it were the prime non-Federal recipient.

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How will TEFAP State agencies report? (page 24-25 of OMB M-09-15)

TEFAP State agencies will use two methods to report ARRA information. ARRA-specific quarterly FNS-667s will be submitted through the Food Programs Reporting System (FPRS). For other information required to be reported by ARRA, OMB intends to oversee development a central collection system, and is moving aggressively to ensure the system is ready by October 10, 2009. We expect the central collection system to be online and available no less than 45 days before October 10, 2009.

Buy American and Wage Requirements (pages 94-104, Appendix 9 of OMB M-09-15; pages 18452-18463, Subpart B of the April 23 Guidance; and page 18463, Subpart C of the April 23rd Guidance)

TEFAP activities will not typically fall under ARRA's Buy American and Wage Requirement provisions. ARRA's Buy American provision (Section 1605) indicates that, if ARRA funds are used to construct, alter, maintain, or repair a public building or public work, as defined in Section 1605 of ARRA and in the implementing guidance, all the iron, steel, and manufactured goods used in the project must be produced in the United States. In addition, as required in Section 1606 (the Wage Requirement provision), any State undertaking such projects must ensure that all laborers and mechanics employed by contractors and sub-contractors on projects funded (wholly or partially) with ARRA funds shall be paid an amount at least equal to the prevailing wage for similar work, per subchapter IV of chapter 31 of title 40 of the United States Code.

If a State agency intends to use TEFAP ARRA administrative funds to construct, alter, maintain, or repair one of its buildings, it should review Appendix 8 of OMB M-09-15 and Subparts B and C of the April 23rd Guidance and contact FNS for further assistance to determine the applicability of these two provisions.

Reporting Wrongdoing (page 51 of OMB M-09-15)

Each State and sub-grantee receiving ARRA funds shall promptly refer any credible evidence that a principal, employee, agent, contractor, sub-grantee, sub-contractor, or other person has submitted a false claim under the False Claims Act or has committed a criminal or civil violation of laws pertaining to fraud, conflict of interest, bribery, gratuity, or similar misconduct involving those funds to an appropriate inspector general.

Attachment #1: Standard Award Terms and Conditions Governing All Awards of ARRA Funds (pages 18449-18450 of the April 23rd Guidance)

Reporting and Registration Requirements under Section 1512 of the American Recovery and Reinvestment Act of 2009, Public Law 111-5

- (a) This award requires the recipient to complete projects or activities which are funded under the American Recovery and Reinvestment Act of 2009 (ARRA) and to report on use of ARRA funds provided through this award. Information from these reports will be made available to the public.
- (b) The reports are due no later than ten calendar days after each calendar quarter in which the recipient receives the assistance award funded in whole or in part by ARRA.
- (c) Recipients and their first-tier recipients must maintain current registrations in the Central Contractor Registration (www.ccr.gov) at all times during which they have active federal awards funded with ARRA funds. A Dun and Bradstreet Data Universal Numbering System (DUNS) Number (www.dnb.com) is one of the requirements for registration in the Central Contractor Registration.
- (d) The recipient shall report the information described in section 1512(c) using the reporting instructions and data elements that will be provided online at www.FederalReporting.gov and ensure that any information that is pre-filled is corrected or updated as needed.

these can be obtained free of charge. First-tier sub-recipients should immediately obtain a DUNS number (or update their existing DUNS record) and a CCR.

- 10. A unique identifier of the parent entity of the recipient (if any); and
- 11. The names and total compensation of the five most highly compensated officers of the entity, but *only if* the entity:
 - a) Received 80% or more of its annual gross revenues in Federal awards; and
 - b) \$25M or more in annual gross revenue from Federal awards.